

## Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05 MC-02

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FM USMISSION NATO

TO SECSTATE WASHDC 4174

SECDEF WASHDC

INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 5750

E.O. 11652: XGDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: DATA STUDIES: WARSAW PACT RESERVISTS AND PARA-  
MILITARY FORCES

1. THE FOLLOWING MESSAGE GIVING DATA ON WP RESERVISTS AND  
PARA-MILITARY FORCES WAS SENT IN RESPONSE TO A REQUEST FROM  
THE MILITARY SUB-GROUP OF THE AD HOC GROUP IN VIENNA AND WAS  
CIRCULATED TO WG BY THE  
MBFR STAFF GROUP ON OCT 17. BELGIAN REP (WILLOT) COMMENTED THAT  
HE HAD RECEIVED A SIMILAR REQUEST FOR DATA ON BELGIAN RESERVES AND  
PARA-MILITARY FORCES FROM THE BELGIAN DELEGATION IN VIENNA,  
BUT THAT HE HAD NOT RESPONDED IN VIEW OF EXISTING NATO GUIDANCE  
EXCLUDING THESE CATEGORIES FROM MBFR FORCE DEFINITIONS.

2. TEXT OF MBFR STAFF GROUP FOLLOWS:

FROM NAMILCOM, MBFR TEAM

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TO MICREP VIENNA

REF: A. MC REP MSG NS IMS/SH/106/65 OF 151715Z OCT.

B. TELEPHONE CONVERSATION WOLF-BRANSON, 16 OCT.

DIG/WCA/DATA MBFR

PARA ONE. SHOWN BELOW IS THE ONLY NATO AGREED INFORMATION AVAILABLE ON WP RESERVISTS AND PARA-MILITARY FORCES. SOURCE OF DATA IS MC 161/75 WARSAW PACT STRENGTH AND CAPABILITIES.

PARA TWO. SOVIET GROUND FORCE RESERVISTS (MANPOWER)  
A. THE SOVIET MOBILIZATION SYSTEM IS DESIGNED TO ACCOMPLISH COMPLETE MOBILIZATION IN THE EVENT OF LARGE SCALE WAR, OR TO SUPPLY LIMITED REINFORCEMENTS TO MEET LESSER EMERGENCIES. FOR LARGE SCALE WAR THE SYSTEM IS REQUIRED TO MAKE UP THE STRENGTH OF DIVISIONS WHICH ARE UNDER-MANNED IN PEACETIME: TO CONSTITUTE LOGISTIC UNITS MISSING FROM THE PEACETIME ORDER OF BATTLE: TO PROVIDE MANPOWER FOR THE CREATION OF MOBILIZATION DIVISIONS AND OTHER COMBAT UNITS: AND TO AUGMENT THE PEACETIME SCALE OF INFRASTRUCTURE, LOGISTIC, TRAINING, SECURITY ETC. UNITS.

B. THE TOTAL INDIVIDUAL RESERVISTS IS PROBABLY WELL OVER

20 MILLION, BUT IT IS LIKELY THAT THE GREATEST RELIANCE IS PLACED UPON THE FIVE MILLION OR SO WHO HAVE BEEN RELEASED FROM THE GROUND FORCES WITHIN THE LAST FIVE YEARS. ALTHOUGH

THERE MIGHT BE PROBLEMS IN PARTS OF EASTERN USSR WHERE THE POPULATION IS SPARSE AND COMMUNICATIONS POOR, IN THE WEST RESERVISTS ARE DRAWN UP FROM POPULATION CENTRES IN THE IMMEDIATE VICINITY OF GARRISONS, AND ALL THE MANPOWER REQUIRED TO MAKE UP THE STRENGTH OF EXISTING UNITS IS LIKELY TO BE PRESENT WITHIN 24 HOURS OF A DECISION.

C. THERE ARE WITHIN THE SOVIET UNION, OTHER FRONT AND ARMY LEVEL UNITS, SUCH AS MAINTENANCE AND MEDICAL, WHICH ARE BELIEVED TO DEPEND HEAVILY ON THE MILITARIZATION OR MOBILIZATION OF CIVILIAN RESOURCES. LESS IS KNOWN OF THE MOBILIZATION SYSTEM FOR SUCH  
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UNITS.

D. THERE IS NOW SUBSTANTIAL EVIDENCE THAT THE SOVIET UNION PLANS TO MOBILIZE ADDITIONAL DIVISIONS, AND CERTAIN ARMY AND FRONT LEVEL COMBAT SUPPORT UNITS, WHICH HAVE NO CORPORATE EXISTENCE IN PEACETIME. TAKING DIVISIONS AS AN EXAMPLE, THESE CONSIST PRIMARILY OF STORED COMBAT EQUIPMENT. ONLY A FEW SUCH "DIVISIONS" HAVE SO FAR BEEN IDENTIFIED.

3. NATO AGREED ESTIMATES OF SOVIET GROUND FORCES ARE CONTAINED IN PART 3 OF AC/276(MBFR DATA)-WP(75), OF 3 OCT 75. INCLUDED IN THE DATA IS THE ESTIMATED WAR AUTHORISED STRENGTH OF UNITS.

PARA THREE. NSWP GROUND FORCE RESERVISTS (MANPOWER)

A. ALL NSWP COUNTRIES HAVE LARGE (UNSPECIFIED) NUMBERS OF RESERVISTS WITH PREVIOUS ACTIVE DUTY TRAINING. ALL NSWP COUNTRIES CAN, ON MOBILIZATION, RAISE ADDITIONAL UNITS AMOUNTING TO A TOTAL OF FOUR TO FIVE ADDITIONAL MRDS, AND SEVEN INFRANTRY-TYPE DIVISIONS. RESERVISTS ARE REQUIRED FOR DIVISIONS AND FOR MANY ARMY AND NATIONAL LEVEL SUPPORT UNITS. OWING TO

THE SMALL SIZE AND GREATER POPULATION DENSITY OF THEIR COUNTRIES, NSWP DIVISIONS AND SUPPORT UNITS ARE LIKELY TO BE ABLE TO COLLECT RESERVISTS IN SHORTER TIME THAN THE USSR.

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B. THE GDR HAS SUFFICIENT EQUIPMENT TO MOBILIZE TWO ADDITIONAL DIVISIONS, PERHAPS ONE MRD AND ONE TD. POLAND HAS THE POTENTIAL TO MOBILIZE SOME ADDITIONAL UNITS. CZECHOSLOVAKIA CAN MOBILIZE TWO OR THREE ADDITIONAL DIVISIONS. HUNGARY CAN MOBILIZE AT LEAST ONE ADDITIONAL INFRANTRY TYPE DIVISION. ROMANIA CAN MOBILIZE TWO ADDITIONAL INFANTRY TYPE DIVISIONS. BULGARIA CAN MOBILIZE THREE OR FOUR ADDITIONAL INFANTRY-TYPE DIVISIONS.

C. NATO AGREED ESTIMATES OF NSWP GROUND FORCES ARE CONTAINED IN PART 3 OF AC/276(MBFR DATA)-WP(75)1. INCLUDED IN THE DATA IS THE ESTIMATED WAR AUTHORISED STRENGTH OF UNITS.

PARA FOUR. WARSAW PACT PARA-MILITARY FORCES.

A. SOVIET. BORDER GUARDS NUMBER SOME 170,000. THEIR MISSIONS ARE TO PREVENT UNAUTHORIZED ENTRY BY LAND OR SEA, TO MAINTAIN ORDER IN DEFINED BORDER AREAS, AND TO OPERATE CLANDESTINE INTELLIGENCE ACTIVITIES IN ADJACENT FOREIGN TERRITORY. UNITS  
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ARE EQUIPPED WITH APCs AND IN SOME CASES WITH TANKS, HELICOPTERS AND LIGHT FIXED-WING AIRCRAFT. THE MINISTRY OF INTERNAL AFFAIRS CONTROLS A MILITARIZED INTERNAL SECURITY FORCE NUMBERING ABOUT 200,000 MEN. THESE ARE ORGANIZED INTO DIVISIONAL UNITS OF ABOUT 8,000 TO 10,000 MEN THROUGHOUT THE SOVIET UNION. THEY INCLUDE BOTH LOCAL AND MOBILE UNITS. THEIR ROLE IS TO QUELL STRIKES, RIOTS AND CIVIL DISORDERS AND TO PREVENT SUBVERSION. THERE ARE IN ADDITION, BATTALION SIZED UNITS EQUIPPED WITH INFANTRY WEAPONS WHOSE ROLE IS TO GUARD INDUSTRIAL INSTALLATIONS, LABOUR ESTABLISHMENTS, AND TO FURNISH ESCORTS.

B. NSWP. THE INTERNAL SECURITY, BORDER AND OTHER PARA-MILITARY FULLTIME TROOPS OF THE NSWP COUNTRIES TOTAL ABOUT 250,000 MEN. ALL HAVE BASIC INFANTRY WEAPONS AND TRAINING, AND IN SOME CASES THEY ALSO HAVE CREW SERVED WEAPONS, APCs AND SOME TANKS AND LIGHT AIRCRAFT. ALTHOUGH THEIR PRIMARY ROLES ARE WITHIN THEIR OWN COUNTRIES, THEY COULD BE EMPLOYED AS OCCUPATION TROOPS OR AS REPLACEMENTS. IN THE STRENGTH TABLE GIVEN BELOW, ONLY FULL TIME TROOPS ARE SHOWN; THERE ARE ALSO AUXILIARY TROOPS IN MOST COUNTRIES (NUMBERS NOT AVAILABLE).

COUNTRY	SECURITY TROOPS AND OTHERS (APPROX)	BORDER TROOPS (APPROX)	TOTAL (APPROX)
GDR	34,000	47,000	81,000
POLAND	64,000	16,000	80,000
CZECHOSLOVAKIA	4,000	11,000	15,000
HUNGARY	8,000	17,000	25,000
ROMANIA	21,000	15,000	36,000
BULGAIRA	-	13,000	13,000
TOTALS	131,000	119,000	250,000

PARA FIVE. WARSAW PACT AIR FORCE RESERVISTS (MANPOWER)  
THE ONLY INFORMATION AVAILABLE CONCERNS PILOTS. A LARGE NUMBER OF PILOTS EXISTS WHICH COULD BE RETURNED TO OPERATIONAL SERVICE DURING A PERIOD OF MOBILIZATION. THIS POOL CONTAINS PILOTS RECENTLY RELEASED FROM DUTY AND OTHERS IN FLYING CLUBS; IN THE ALL-UNION VOLUNTARY ASSOCIATION FOR COOPERATION WITH THE ARMY,  
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AVIATION, AND FLEET; AND IN AEROFLOT.

PARA SIX. THE ABOVE NATO AGREED INFORMATION IS PROVIDED FOR INTERNAL USE ONLY. THE REASON FOR THE MILITARY WORKING GROUP STUDY OF EASTERN RESERVISTS AND PARA-MILITARY FORCES IS NOT CLEAR. IT IS OUR UNDERSTANDING THESE FORCES WERE NOT TO BE ADDRESSED. SUCH EXAMINATION OF THESE FORCES AS HAS BEEN CARRIED OUT BY NATO HQ. INDICATES THE DIFFICULTIES IN COMPARING NATO RESERVISTS AS AGAINST WP RESERVISTS. FURTHER, NATO RESERVISTS DIFFER CONSIDERABLY BETWEEN NATIONS. IF THE MBFR WORKING GROUP WERE REQUIRED TO STUDY THE MATTER IT WOULD BE USEFUL TO KNOW THE CATEGORY OF RESERVISTS AND PARA-MILITARY FORCES TO BE ADDRESSED. END TEXT OF MBFR STAFF GROUP NOTE. BRUCE

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SECDEF INFO MBFR VIENNA  
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